

THE UNITED REPUBLIC OF TANZANIA  
MINISTRY OF FINANCE



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MILLENNIUM CHALLENGE ACCOUNT – TANZANIA

SPECIFIC PROCUREMENT NOTICE  
REFERENCE: MCAT/COM/E9-183

INVITATION FOR EXPRESSION OF INTEREST FOR THE PROVISION OF  
INDIVIDUAL CONSULTANCY SERVICES FOR THE ESTABLISHMENT OF THE  
ZANZIBAR UTILITY REGULATORY AUTHORITY (ZURA)

1. The Government of the United States of America acting through the Millennium Challenge Corporation (“MCC”) and the Government of Tanzania (the “Government”) have entered into a Millennium Challenge Compact (the Compact”) for Millennium Challenge Account assistance to help facilitate poverty reduction through economic growth in Tanzania in the amount of Six Hundred Ninety-Eight million, one hundred thirty-six thousand USD (“MCC funding”). The Millennium Challenge Account-Tanzania (“MCA-Tanzania”), on behalf of the Government of Tanzania, intends to apply a portion of the proceeds of MCC funding to eligible payments under this contract for establishment of the Zanzibar Utility Regulatory Authority (ZURA). Payments by MCA-T will be subject, in all respects, to the terms and conditions, including restrictions on the use of MCC funding of the Compact.
2. The Compact comprises three projects, each containing a number of activities and sub-activities:
  - i. **The Transport Sector Project** consists of four distinct activities: the Mainland Trunk Roads Activity, the Zanzibar Rural Roads Activity, the Road Maintenance Activity, and the Mafia Island Airport Activity.
  - ii. **The Energy Sector Project** consists of three distinct activities: the Zanzibar Interconnector Activity, the Malagarasi Hydropower and Kigoma Distribution Activity, and the Distribution Systems Rehabilitation and Extension Activity.
  - iii. **The Water Sector Project** consists of two distinct activities: the Lower Ruvu Plant Expansion Activity, the Non-Revenue Water Activity, and the Morogoro Water Supply Activity
3. More details on MCA-T and MCC can be found on the MCA-T and MCC websites ([www.mca-t.go.tz](http://www.mca-t.go.tz) and [www.mcc.gov](http://www.mcc.gov) respectively). The Compact is to be implemented over

a period of five (5) years and is currently in the final year, with key activities in all the sectors on-going.

4. The Ministry of Lands, Housing, Water and Energy through the Department of Energy and Minerals and in collaboration with the Zanzibar Electricity Corporation (ZECO) and the Zanzibar Water Authority (ZAWA) prepared a draft Bill designed to regulate the energy and water sectors. This proposed Bill would establish a new legal entity, the Zanzibar Utilities Regulatory Authority (ZURA), to regulate water and electricity utility services in the interest of customers and providers of utility services in Zanzibar. The expected Bill will be submitted to Parliament for an initial reading in January 2013.
5. As envisioned in the draft Bill, ZURA will ensure consumer protection and enhance Zanzibari social welfare by promoting effective competition, ensuring availability of utility services, and preserving the environment for the sectors directly responsible for electricity, water and sewage.
6. MCA-T, the legal entity responsible for Compact implementation, has agreed to support the Ministry of Lands, Housing, Water and Energy (MLHWE) in financing the procurement of an individual Consultant who will advise the MLHWE in the formation of the Zanzibar Utility Regulatory Authority (ZURA).
7. MCA-T seeks the support of a qualified Individual Consultant for the establishment of the Zanzibar Utility Regulatory Authority (ZURA). The overall objective of the assignment is to provide advisory services to MLHWE on the formation and operationalization of an independent fully functional ZURA.
8. The estimated duration for the assignment is six (6) months, from the date of signing the contract but will not extend beyond August 15, 2013.
9. This Invitation for Expression of Interest follows the General Procurement Notice Number 18 that appeared on the dgMarket, UNDB Online and on the MCA Entity website [www.mca-t.go.tz](http://www.mca-t.go.tz) and printed in the local newspapers, The Daily News and The Guardian on 10<sup>th</sup> January, 2013.
10. MCA- T now invites **Individual Consultants** to provide their CVs and a covering letter expressing their interest in providing this Consulting Service. This is open to all eligible Individual Consultants who wish to respond.
11. Any Individual Consultant requiring a copy of the draft contract and Terms of Reference (ToR), should request via email to the MCA-T Procurement Agent at [MCA-Tprocurement@crowngents.co.tz](mailto:MCA-Tprocurement@crowngents.co.tz) and copied to the MCA-T Procurement Director, Marieth S. Ngaida at [mngaida@mca-t.go.tz](mailto:mngaida@mca-t.go.tz). Alternatively, the draft contract and Terms of Reference can be downloaded directly from the MCA-T website at [www.mca-t.go.tz](http://www.mca-t.go.tz).
12. A Consultant will be selected under the Individual Consultant procedures and evaluation procedures, as per "MCC Program Procurement Guidelines" which are provided on the MCC website [www.mcc.gov](http://www.mcc.gov).

13. The qualifications of the Consultant for this consultancy assignment are:
- a. The individual Consultant should have the necessary expertise and experience in carrying out assignments of a similar nature, as outlined in this Terms of Reference, either as a regulator or as an advisor to a new regulatory authority;
  - b. The individual Consultant shall have a minimum of a master's degree in relevant field from an internationally recognized University or the equivalent of 10 years relevant experience. Additional knowledge in Public/Business Administration or law is preferred;
  - c. The Consultant selected for the assignment shall be an individual with experience of not less than five (5) years in regulatory issues. In addition, the individual consultant must have carried out at least two (2) similar assignments in advising, managing or consulting for the establishment or implementation of similar utility Regulatory bodies in energy and water sectors; and
  - d. The individual consultant is required to have (i) experience in East Africa, international exposures on energy and water regulation frameworks, policies and set up; (ii) knowledge of energy and water sector assessments, reviews, performance indicators and monitoring; (iii) knowledge of Tanzania national policies/strategies involving sector regulation; and (iv) proficiency in English and strong communication skills.
14. Individual Consultants interested in this assignment, should send their CV, (complete with at least three (3) current references with the referees contact details, such as email, telephone number and fax number), with a covering letter, **that includes the Consultant's earliest availability date in case of selection**, addressed to the **MCA- Procurement Agent**, Email: [mca-tprocurement@crownagents.co.tz](mailto:mca-tprocurement@crownagents.co.tz) with a copy to the **MCA-T Procurement Director**, Email: [mngaida@mca-t.go.tz](mailto:mngaida@mca-t.go.tz)
- Note that the covering letter must not provide any costing for undertaking this work.**
15. Only the selected Individual Consultant shall be asked to submit a costed proposal for negotiation, after the CVs have been reviewed and if required, interviews held.
16. The closing time for receipt of CVs is **Monday February 4<sup>th</sup>, 2013, at 16.00 hours**, local time in Tanzania. CVs received after this time and date shall not be considered.



**B. S. Mchomvu**

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